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Report of: Bookings & Licensing Team, Parks and Countryside

Report to: Chief Officer, Parks and Countryside

Date: 27/09/2017

Subject: Request to waive contract procedure rules in respect of the procurement of

medical services at relevant events in 2017 and 2018.

Are specific electoral wards affected?  If relevant, name(s) of ward(s):	⊠ Yes	☐ No
Chapel Allerton, Gipton & Harehills, Bramley & Stanningley, Burmantofts & Richmond Hill, Middleton, Roundhay, Rothwell and Hyde Park & Woodhouse		
Are there implications for equality and diversity and cohesion and integration?	⊠ Yes	☐ No
Is the decision eligible for call-In?	Yes	⊠ No
Does the report contain confidential or exempt information?  If relevant, access to information procedure rule number:  Appendix number:	☐ Yes	⊠ No

# **Summary of main issues**

- 1. Leeds City Council host a number of world class events throughout the city every year, it is the responsibility of the authority as event organisers to ensure that due diligence has taken place to safeguard all those participating. Due to the unique nature of these events there are a number of elements that cannot be sourced internally and require external contractors. Providing specialist medical resourses at these events is a legal requirement that as organisers the authority must adhere to. Events of this size require rigorous partnership planning between the Council and Strategic Safety Advisory Group (SSAG) members.
- 2. In this instance the events that are in need of medical provision and are organised by Parks and Countryside are: Leeds Black Music Festival and West Indian Carnival held in Potternewton Park on August Bank holiday weekend, along with community bonfire

- night events held on the nearest weekday evening to 5<sup>th</sup> November on six Parks and Countryside sites across the city.
- 3. Parks and Countryside are currently working with the city centre events team and procurement to implement a contracted provider for this service. The framework for this service has been agreed and the procurement process is due to commence in early 2018. However this creates an interim period with no contracted provider.

#### Recommendations

4. The Chief Parks and Countryside Officer is recommended to approve the invocation of the following Contracts Procedure Rule:

Contracts procedure rules no 8.1 and 8.2 – Intermediate value procurements

The Chief Parks and Countryside Officer is further recommended to appoint Site-Rescue for the provision of medical services as identified in the report up to a value of £95,000 at Parks and Countryside events.

# 1 Purpose of this report

1.1 This report seeks approval from the Chief Officer to waive Contract Procedure Rule no. 8.1 and 8.2 in order to engage with Site-Rescue to provide Leeds City Council specialist event medical services for Parks and Countryside managed events.

## 2 Background information

- 2.2 For over 30 years Leeds City Council has worked with community members to host the Leeds Black Music Festival and West Indian Carnival events which are free to attend and are held over the August Bank Holiday in the Chapeltown and Harehills districts of Leeds. With the main hub located within Potternewton Park.
- 2.3 The bonfire events take place at Bramley Park, East End Park, Middleton Park, Roundhay Park, Springhead Park and Woodhouse Moor. These are free events which allow people from all communities to enjoy a bonfire and firework display. These events also deter members of the public holding unorganised localised events.
- 2.4 Due to the size of the events, there is a need for Leeds City Council to provide substantial medical provision to avert the need to add pressure to already stretched NHS accident and emergency departments.
- 2.5 The role of a specialist medical provider is to facilitate medical services for all attendees of the event within the park along with appropriate medical amenities and vehicles. In addition to working with local NHS trusts and Yorkshire Ambulance Service (YAS) to ascertain the appropriate level of cover whilst adhering to the planning required of the event organisers and the city Safety Advisory Group.
- 2.6 Parks and Countryside are currently working with the city centre events team and procurement to tender for a contracted provider for medical services at all Leeds City Council events. A framework has been agreed and the procurement process is due to commence early 2018.
- 2.7 Until a contracted provider can be procured there is still a requirement to provide medical provision at Leeds City Council events throughout the city. Both Parks and Countryside and the city centre events team have tested the market, however based on information available at this stage YAS are prepared to endorse Site-Rescue as a suitable provider and in particular their ability to deal with a major incident should it arise.

#### 3 Main issues

# Reason for contracts procedure rules waiver

- 3.8 Site-Rescue have provided medical services at numerous events for Leeds City Council and have the specialist skills and accredited staff required for large scale events at the level agreed by YAS.
- 3.9 Site rescue are also responsible for Leeds City Council's high dependency unit, by transporting and managing it at events and venues where there is no onsite accessible facilities.
- 3.10 In addition to this they are one of the few national providers who have a full mobile trauma unit and ongoing training programme used by nationally recognised security companies and sporting associations.
- 3.11 The selection of the appropriate medical cover is paramount to the successful running of events to ensure that Leeds City Council have done everything reasonably practical by law to ensure public safety at events.

### Consequences if the proposed action is not approved

3.12 If the recommendations in this report are not approved the council could be vulnerable in meeting their legal obligations and in addition potential reputational risk. It is therefore important that a suitably experienced provider with relevant local knowledge is used that also has the trust and confidence of the service, SSAG members and community partners.

## **Advertising**

3.13 No advertising of this requirement has taken place due to the specialist and unique nature of the requirement and the amount falls under the official journal of European Union threshold.

# 4 Corporate considerations

## 4.1 Consultation and engagement

4.1.1 For a number of years the Council has used Site-Rescue to provide medical services at several events. Given the long-term experience the Council has of working with Site-Rescue on our events and the fact that they have always delivered the services procured, no further consultation is required.

# 4.2 Equality and diversity / cohesion and integration

4.2.1 Site-Rescue employs operatives who have earned the respect of the local communities, partners and attendees; this being an important consideration for the management of these events which attract at times a boisterous and energetic audience. The selection of the appropriate medical provider is essential to the successful running of these events.

4.2.2 Site-Rescue have proved their ability to consider, and have due regard to, the needs of diverse groups when delivering their service in the past, in order to eliminate discrimination, advance equality of opportunity and access, and foster good relations between different groups in the community.

## 4.3 Council policies and best council plan

- The Vision for Leeds 2011 to 2030 sets out a revised vision for the city with the specific objective for Leeds to be the best city in the UK by 2030. In establishing this vision one of the top priorities to emerge from consultation was for the city to be a cleaner greener city. Aspects of this priority can be found in all of the areas in which the vision is intended to make a difference, although specific reference can be made to the commitment within the vision for Leeds to be the best city to live with good green spaces where everyone can enjoy a good quality of life. Ensuring that events have the specialist cover required will unquestionably ensure that the visitor experience to these events is safe.
- 4.5 The use of Site-Rescue services complements the Best Council Plan to "spend money wisely". For the reasons outlined in this report we believe that Site-Rescue is the organisation of Best Value for the services required. Through the use of Site-Rescue we are therefore able to work with and support communities at unique events which in turn promotes the Vision for Leeds to be "Best Council, Best City"

## 4.6 Resources and value for money

4.6.1 Alternative providers have been considered, the route decided upon within this report is the most pragmatic in terms of time and service provided will therefore represent best value in allowing the planning process to be undertaken within given time scales and with the assurance that Leeds City Council are utilising the best medical provision at events.

# 4.7 Legal Implications, access to information and call In

4.7.1 The Chief Parks and Countryside Officer has considered this and, due to the matters set out in this report and the fact that the services have to be physically provided in Leeds along with the value of the proposed waiver is not subject to call in.

### 4.8 Risk management

4.8.1 The standard contractual approach between the Council and Site-Rescue is for payment to be made after the event and so there is no risk to LCC of paying out monies and not receiving the required services.

### 5 Conclusions

- 5.1 After working with Site-Rescue for several event series it is apparent that at this stage they provide the most suitable and reliable medical services in keeping with Leeds City Council requirements for the varied and unique nature of our events.
- 5.2 It is therefore suitable for the CPR no. 8.1 and 8.2 to be waivered in this case.

#### 6 Recommendations

6.1 The Chief Parks and Countryside Officer is recommended to approve the invocation of the following Contracts Procedure Rule:

Contracts procedure rules no 8.1 and 8.2 – Intermediate value procurements

The Chief Parks and Countryside Officer is further recommended to appoint Site-Rescue for the provision of medical services as identified in the report up to a value of £95,000 at Parks and Countryside events.

# 7 Background documents<sup>1</sup>

7.1 None.

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<sup>&</sup>lt;sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.